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National Intelligence Daily (Cable)

28 November 1978

Top Secret

TUNISIA: Nouira's Visit to US

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USSR: Politburo Shifts and Changes

Soviet President Brezhnev's political strength has increased as the result of the significant shifts in the leadership the Central Committee plenum made yesterday. The plenum's action tipped the balance within the policymaking Politburo toward the Secretariat and away from Premier Kosygin's government apparatus. Brezhnev's interests were also served as the plenum named a junior provincial leader to the Secretariat to replace deceased agricultural overseer Fedor Kulakov--a move that finesses the issue of identifying a long-term successor to Brezhnev.

In the most important change, Brezhnev's close associate, party secretary Konstantin Chernenko, takes a seat on the Politburo in place of First Deputy Premier Mazurov, a long-time Brezhnev critic who was relieved reportedly at his own request "for reasons of health." Mazurov's departure means that Kosygin alone represents the Council of Ministers in Politburo deliberations. Kosygin's other first deputy, Nikolay Tikhonov, became a candidate member of the Politburo. Tikhonov is a supporter of Brezhnev, and his appointment strengthens our view that Mazurov was a victim of a power play by Brezhnev.

Chernenko's promotion means that he joins Brezhnev, Mikhail Suslov, and Andrey Kirilenko as the only party secretaries who are also Politburo members. The youngest of this quartet at 67; Chernenko has risen rapidly in the party hierarchy in the past two years with Brezhnev's obvious backing.

Because Chernenko lacks an independent power base, he seems an unlikely successor to Brezhnev. He is, however, now in a position to be a key arbiter in any future deliberations on the succession and a strong voice representing Brezhnev's interests as the Soviet leader's vigor declines.

Chernenko became a member of the Secretariat in April 1976 and a candidate member of the Politburo in October 1977. He previously worked as a party administrator—a kind of executive officer for Brezhnev and the Politburo—but he has become increasingly involved in

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with them.

distribution of next year's investment would emphasize energy, metallurgy, and transportation. Throughout his speech, Brezhnev put the blame for most of the economy's problems squarely on the shoulders of planning and management, although he proffered no new methods for dealing

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JAPAN: LDP Primary Election
Masayoshi Ohira's victory in the Liberal Democratic Party primary on Sunday makes his selection as Japan's next prime minister virtually automatic but is not likely to lead to any major shifts in government policy or to any abrupt realignments in the ruling party. Ohira has long been considered Prime Minister Fukuda's heir, and his victory does not convey any popular repudiation of Fukuda's policies.
Ohira's primary victory42 percent of the vote to 36 percent for Fukudahinged largely on the vigorous support he received from the faction of his primary political ally, former Prime Minister Tanaka. Fukuda withdrew his candidacy yesterday after the primary results became clear and thus set the stage for Ohira's election by acclamation on Friday and his selection as prime minister within the following week or so.
Fukuda's decision to step aside will help underwrite both party unity and a smooth transition of power. It also insures that Fukuda's faction will be well represented in Ohira's cabinet. Indeed, the Ohira, Tanaka, and Fukuda factions are likely to dominate the new government, much as they have during Fukuda's two-year tenure.
Ohira's political record and the likely factional balance of his cabinet suggests he will not undertake any major departures in foreign policy. The political, economic, and security relationships with the US will certainly remain the cornerstone of Japanese policy. Ohira has strongly boosted the US-Japanese Mutual Security treaty as a vital element of Japan's defense policy, but he has been more reluctant than other Liberal Democratic Party leaders to advocate a larger role for Japan's own Self Defense Forces.
Ohira was instrumental in normalizing Sino-Japanese relations in 1972, is well regarded in Peking, and will undoubtedly maintain the current momentum in relations with China. As for the USSR, Ohira recently remarked that he has no major initiatives in mind. Depending on Soviet behavior, however, some expansion of Soviet-Japanese economic relations may occur.

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CHINA: Peking Party Meetings
Chinese Vice Premier Teng Hsiao-ping yesterday denied rumors that he will soon replace Hua Kuo-feng as China's Premier. He also confirmed reports that a high-level party meeting is under way in Peking but did not specify what kind of meeting it is.
In an interview Teng said he had turned down an offer to become Premier last year and had no intention of undertaking that post's heavy responsibilities now. He also tried to quell speculation that he and Hua were at odds by saying "Chairman Hua and I have always been in complete agreement on everything."
Yesterday, in a domestic radio account of Teng's meeting with a Japanese delegation on Sunday, Teng appeared to modify his support for the wall poster activity. While noting the constitutional guarantees for poster writers, Teng said he found some of the comments and opinions contained in them to be incorrect and "not conducive to stability and unity."
Peking has made no announcement as yet on the nature of the party meeting, and it is probably still in session. Hua will reportedly deliver an "important political report" to the meeting. Party leaders may have extended the meeting because of disagreements within the Politburo over matters such as those raised in the recent wall posters.

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TURKEY: wave of Domestic violence
//The Turkish Government has reportedly decided to ban the principal rightist group involved in the current wave of domestic violencethe Nationalist Action Party's youth wing known as the "Idealist Hearths." This action, if upheld by the courts, will trigger a vehementand possibly violentreaction from the political right.//
Under Turkish law, the courts must approve the outlawing of any organization, and the judiciary has overturned several past attempts by Prime Minister Ecevit to proscribe political groups. Rightists are known to be responsible for a significant proportion of the 600 political killings in Turkey this year. Ecevit may therefore believe the courts will have no alternative but to go along this time, particularly if he submits evidence linking the "Idealists" to specific incidents. Leftist groups have also been involved in some of the violence, and the Prime Minister may find it difficult not to ban one or more of those as well. According to a member of his party, however, Ecevit has no plans to do so.
//Ecevit recently accused Nationalist Action Party leader Turkes of condoning and supporting rightist violence. Turkes responded heatedly by accusing Ecevit of having belonged to a Communist organization. A ban on the "Idealists," following closely on this exchange, would evoke an immediate response from Turkes and would further exacerbate the volatile Turkish political scene.//
//Rightist extremists might also increase their activities and could shift their attacks from leftist groups to government officials. If violence does increase, businessmen and members of the political elite would further press the government to impose martial law, a move that Ecevit and the military have long sought to
avoid.//

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has provided additional munitions, and France has agreed to deliver two Crotale surface-to-air missile systems. Chile recently purchased four Aviocar light transport

for some time.

	Egypt
25X1	Egyptian President Sadat has taken another step in his "democratic restructuring" program by creating an official political opposition, the Socialist Labor Party. The group thus far has attracted little attention or support; Sadat had to intervene to enable it to meet constitutional requirements for qualifications as a political party.
25X1	Sadat praised legalization of the "opposition" party as furthering his plan to build a two-party democracy in Egypt. He also praised Ibrahim Shukri, leader of the new party and a former cabinet minister under Sadat, as an honest nationalist, untainted by corruption and the excesses of the past.
25X1	As its origin indicates, the party is likely to be tame and loyal—and an object of derision in Egypt. The real opposition in parliament more likely will involve a small group of former center party members who refused to join Sadat's new party and the 20 or so former members of the now dissolved Wafd Party.
25X1	of so former members of the new groups and a
	USSR
25X1	A Soviet scientist at a marine hydrographics institute recently indicated to a visiting US scientist that the USSR would have a synthetic-aperture radar in space in two years. Such a radar achieves improved resolution by using signal processing to stimulate the effect of a very large antenna. It has the potential for detecting targets smaller than aircraft carriers and thus could provide the Soviets with better ocean surveillance than they have with their current real-aperture radar ocean reconnaissance satellite.
25X1	We have very little evidence to support the Soviet scientist's claim, but the Soviets have been developing synthetic-aperture radars since the late 1960s and deployed one for battlefield surveillance in 1974.
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	FEATURE ARTICLE
•	TUNISIA: Nouira's Visit to US
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25X1	Tunisian Prime Minister Hedi Nouira, the constitutional successor to ailing President Bourguiba, will seek assurances of continued US economic and military aid during his official visit to Washington tomorrow and Thursday. Nouira will no doubt stress the importance Tunisia attaches to US political support as a deterrent to Libyan or other outside interference in Tunisian affairs.
25X1	The 67-year-old Prime Minister is a sound economic manager and a proponent of Tunisia's moderate, pro-Western foreign policies. He heads a group of conservative Bourguiba loyalists that is firmly in control of the government. Nouira and his cabinet run day-to-day affairs; Bourguibanow in Western Europe for medical treatment-provides only occassional policy guidance.
25X1	Tunisia has used its limited influence in reional affairs to encourage dialogue and compromise. In 1965, Bourguiba jarred the Arab world by asserting publicly that Israel is an internationally recognized reality with which the Arabs should negotiate.
25X1	Today, Tunisia is sympathetic to Egyptian President Sadat's peace initiatives but is unwilling to anger its radical neighbors, Algeria and Libya, by publicly supporting the Camp David accords.
25X1	Tunisia's principal foreign policy concern is the chronically tense state of relations with Libya, which has made no secret of its desire to influence political developments in Tunisia. Libyan President Qadhafi was humiliated by Tunisia's refusal to implement a merger agreement in 1974 and blames Nouira for scuttling it. A dispute with Libya over oil rights on the continental

shelf remains unresolved.

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In the absence of new oil discoveries on the continental shelf, Tunisia will remain dependent on foreign borrowing to finance its development.	25X1

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